

Message Text

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ORIGIN IO-10

INFO OCT-01 EA-06 ISO-00 L-02 SSO-00 NSCE-00 INRE-00

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NSC-05 PA-01 PRS-01 SP-02 SS-15 AF-06 ARA-06 EUR-12

NEA-09 AID-05 FDRE-00 HEW-02 OIC-02 SR-02 ORM-01

ACDA-05 /105 R

DRAFTED BY IO/UNP:CWSCHALLER:JPS

APPROVED BY IO:ROBLAKE

EA:RHMILLER

IO/HDC:ENOZIGLIA

L:SMSCHWEIBEL

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FM SECSTATE WASHDC

TO USMISSION GENEVA IMMEDIATE

INFO AMEMBASSY SAIGON PRIORITY

USMISSION USUN NEW YORK PRIORITY

USDEL JEC PARIS PRIORITY

C O N F I D E N T I A L STATE 083362

E.O. 11652: GDS

TAGS: WHO, PORG, ZE, XC, VS, VN, UN

SUBJECT: "PRG" WHO APPLICATION

REF: A. GENEVA 2480

B. GENEVA 2443

C. SAIGON 4708

1. MISSION SHOULD SEEK IMMEDIATE APPOINTMENT WITH DG MAHLER
TO SAY THAT USG PROTESTS PRESUMED WHO INTENTION TO CIRCULATE
"PRG" MEMBERSHIP APPLICATION. IN THIS CONNECTION YOUSHOULD
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EMPHASIZE USG VIEW THAT "PRG" LACKS ATTRIBUTES OF A

GOVERNMENT, AND IS NOT RPT NOT THE GOVERNMENT OF A STATE WITHIN MEANING OF ARTICLE 3 OF WHO CONSTITUTION. "PRG" IS MERELY A FRONT FOR EXERCISE OF NORTH VIETNAMESE MILITARY POWER IN SOUTH VIETNAM. MOST TELLING DEMONSTRATION OF "PRG'S" INSIGNIFICANCE IS PRESENCE OF 20NORTHVIETNAMESE DIVISIONS IN SOUTH VIETNAM TODAY. IF THE DIRECTOR GENERAL INDICATES THAT HE WILL STATE WHEN CIRCULATING THE APPLI- CATION THAT HE HAS NOT MADE A JUDGMENT REGARDING THE PRG'S ELIGIBILITY, YOU MAY SAY THIS WOULD REPRESENT AN IMPROVE- MENT BUT DOES NOT RELIEVE USG CONCERNS REGARDING THE MATTER. SHOULD HE SIMPLY STATE THAT HE IS OBLIGATED TO CIRCULATE THE APPLICATION, YOU SHOULD PRESS HIM TOPUT IT UNDER A COVERING COMMUNICATION STATING THAT CIRCULATION OF THE DOCUMENT IS WITHOUT PREJUDICE TO THE QUESTION ASTO WHETHER THE PRG IS THE GOVERNMENT OF A STATE.

2. YOU SHOULD STRESS THAT USG RECOGNIZES REPUBLIC OF VIETNAM, A MEMBER OF WHO AND MOST OTHER UN SPECIALIZED AGENCIES, AS SOLE LEGITIMATE GOVERNMENT OF SOUTH VIETNAM, PARIS PEACE AGREEMENT HAS NOT RPT NOT ALTERED USG POSITION IN THIS RESPECT IN ANY WAY. USG CANNOT ACCEPT ANY PROPOSAL, SUCH AS THAT SUGGESTED IN PARA 4 OF REF B, TO GIVE "PRG" AND RVN EQUAL STATUS EVENTEMPORARILY; INDEED, USG WILL OPPOSE "PRG" PARTICIPATION IN 28TH WHA IN ANY FORM.

3. YOU SHOULD STATE EMPHATICALLY THAT ANY ACTION FURTHERING "PRG" ATTEMPT TO JOIN WHO PARTICULARLY INAPPROPRIATE AT TIME WHEN NORTH VIETNAM IS FLAGRANTLY VIOLATING PARIS AGREEMENT AND CONDUCTING A MAJOR MILITARY OFFENSIVE AGAINST TERRITORY LONG HELD BY RVN. SUCH ACTIONS ON PART OF WHO WOULD BE TANTAMOUNT TO CONDONING THESE VIOLATIONS BY HANOI.

4. USG WILL VIGOROUSLY OPPOSE "PRG" APPLICATION SHOULD IT BE PLACED BEFORE 28TH WHA. WE REGARD THIS MATTER AS OF UTMOST IMPORTANCE AND WOULD REGARD ADMISSION OF "PRG" AS MATTER OF MOST SERIOUS CONSEQUENCE FOR UN SYSTEM. BECAUSE OF HANOI'S BLATANT VIOLATIONS OF PARIS AGREEMENT USG WILL ALSO VOTE AGAINST NORTH VIETNAM' APPLICATION.
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5. FYI: RE LOI'S QUESTION PARA 4, USG WILL SUPPORT RVN IN EITHER COURSE OF ACTION IT CHOOSES. OUR PRELIMINARY VIEW, HOWEVER, IS THAT BEST COURSE WOULD BE TO SEEK DEFEAT OF "PRG" APPLICATION RATHER THAN POSTPONEMENT OF ISSUE TO 29TH WHA. MAIN ARGUMENTS AGAINST "PRG" ARE THAT: (A) IT IS NOT RPT NOT A STATE; AND (B) AS DRV FRONT ORGANIZATION "PRG" IS PARTY WITH HANOI TO MASSIVE VIOLATIONS OF PARIS

AGREEMENT. OPTING FOR POSTPONEMENT WOULD SUGGEST THAT:
(A) WE BELIEVE DEVELOPMENT IN COMING YEAR WILL DETERMINE
WHETHER "PRG" IS IN FACT LEGAL GOVERNMENT; AND (B) MILI-
TARY FORCE IS PAYING OFF. WE BELIEVE GOING FOR POSTPONE-
MENT COULD BE UNDERSTOOD AS A SIGN OF WEAKNESS AND WEAK
RESOLVE. ALSO, MISSION AND LOI WILL RECALL, POSTPONEMENT
DID NOT RPT NOT WORK IN CASE OF NORTH KOREAIN 1973. WE
RECOGNIZE OUTCOME WILL BE CLOSE IN ANY EVENT, HOWEVER, AND
LOOK FORWARD TO HAVING GVN'S VIEWS ON THIS MATTER SOONEST
PER REF C. END FYI. KISSINGER

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEMBERSHIP APPLICATIONS, INTERNATIONAL ORGANIZATIONS, DIPLOMATIC PROTESTS, OPPOSITION TO ADMISSION
Control Number: n/a
Copy: SINGLE
Draft Date: 11 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: buchantr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE083362
Document Source: CORE
Document Unique ID: 00
Drafter: CWSCHALLER:JPS
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750127-0607
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750457/aaaacarj.tel
Line Count: 125
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 GENEVA 2480
Review Action: RELEASED, APPROVED
Review Authority: buchantr
Review Comment: n/a
Review Content Flags:
Review Date: 14 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14 MAY 2003 by izenbei0>; APPROVED <01 OCT 2003 by buchantr>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: "PRG" WHO APPLICATION
TAGS: PORG, PFOR, XC, VS, VN, US, WHO, UN, PRG
To: GENEVA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006